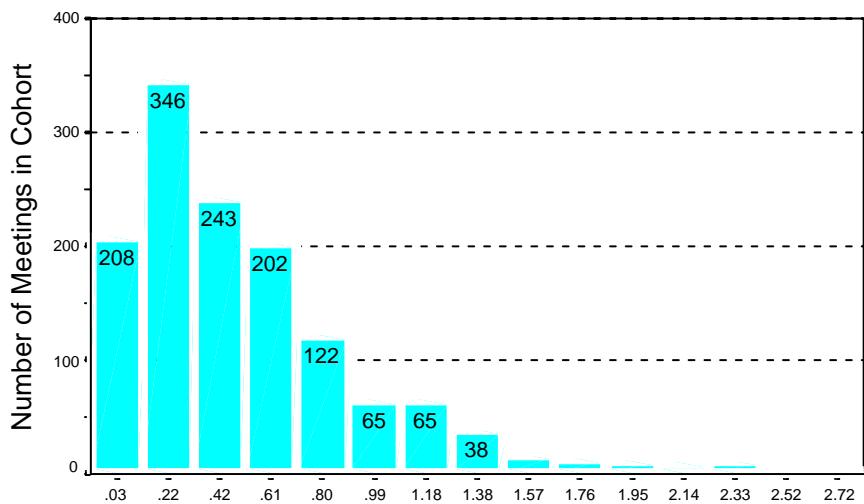


FIGURE VIII-A

Crowdedness and Participation Equality at Town Meeting

Plot 1 Crowdedness at Town Meeting

1367 Meetings 1970-1998

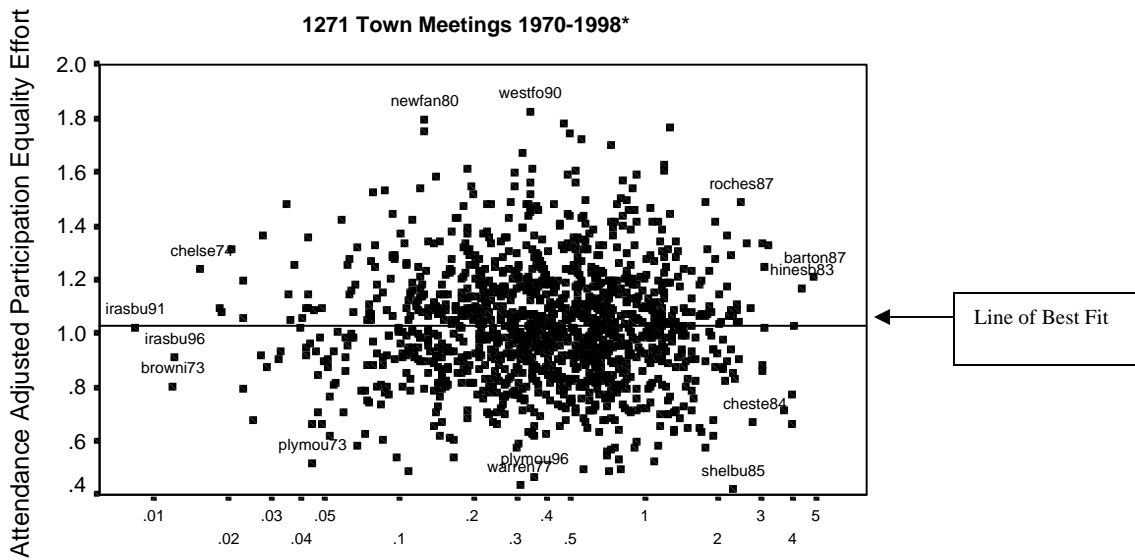


Average Empty Seats per Attender* for Meetings in Cohort

* Average count. Several cases with over 3 per attendee omitted.

Plot 2 Town Hall Crowdedness and Participation Equality

1271 Town Meetings 1970-1998*



Line of Best Fit

Logged Expression of Empty Seats per Attender

*Meetings with 0 empty seats per attendee excluded.