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  A. Purchasing and Flying UAVs in Vermont: Lessons Learned (so far)
Glossary

3D Three Dimensional
AASHTO American Association of State Highway Transportation Officials
CAD Computer-Aided Design
CNL Cognition Network Language
COA Certificate of Authorization
CRS Commercial Remote Sensing
DOT Department of Transportation
FAA Federal Aviation Administration
FEMA Federal Emergency Management Agency
GIS Geographic Information Systems
HDDS Hazard Data Distribution System
ICS Incident Command System
LiDAR Light Detection and Ranging
NAIP National Agricultural Imagery Program
NIMS National Incident Management System
NOAA National Oceanic and Atmospheric Administration
OBIA Object-Based Image Analysis
OGC Open Geospatial Consortium
PI Principal Investigator
PM Program Manager
RiP Research in Progress database
RITA Research and Innovative Technology Administration
SAFETEA-LU Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users
SAL Spatial Analysis Laboratory (University of Vermont)
SI Spatial Information
TAC Technical Advisory Committee
TRC Transportation Research Center
UAV Unmanned Aerial Vehicles
USDOT United States Department of Transportation
USGS United States Geological Survey
UVM University of Vermont
VAOT Vermont Agency of Transportation (also known as Vtrans)
VTrans Vermont Agency of Transportation (also known as VAOT)
XML eXtensible Markup Language
Executive Summary

Natural disasters can severely impact transportation networks. In the hours and days following a major flooding event, knowing the location and extent of the damage is crucial for incident managers for a number of reasons: it allows for emergency vehicle access to affected areas; it facilitates the efficient rerouting of traffic; it raises the quality and reduces the cost of repairs; and it allows repairs to be completed faster, in turn reducing the duration of costly detours. Commercial Remote Sensing (CRS) imagery is increasingly being used in disaster response and recovery, but the ability to acquire CRS data far surpasses the ability to extract actionable information from it. An automated approach to damage assessment is needed, but traditional automated image analysis techniques are inadequate for identifying or characterizing transportation infrastructure damage from high-resolution CRS imagery. Furthermore, new CRS technologies, such as Unmanned Aerial Vehicles (UAV) provide a novel approach to gathering imagery during a crisis in which traditional satellite and aerial systems are either cost prohibitive, ineffective, or unresponsive. We propose a project with two objectives: 1) to develop, calibrate and deploy a decision support system capable of identifying road and bridge damage from high-resolution commercial satellite images and; b) to estimate the amount and type of fill material required for repairs using digital surface models derived from lightweight Unmanned Aerial Vehicles (UAV) programmed to fly over damage road segments. This approach would employ state-of-the-art, object-based image analysis techniques, cost-based image matching, and other advanced computing techniques. We also propose to collaborate with state departments of transportation to develop a web-based interface to share information derived from CRS Imagery.
Technical Status

Task 1 - Creation of a Technical Advisory Committee
We will recruit a committee of relevant professional (e.g. state DOT representatives, academics) near the outset of the project to advise on project activities. A full description of the project tasks can be found in Section 2 of the Cooperative Agreement.

Output/Deliverables: The Advisory Board comprised of 6 to 8 members will provide guidance in specific technical and policy recommendations that the team would take into consideration for implementation. Notes will be taken at each meeting and provided to members as a brief summary report.

Accomplishments:
Provide a clear and complete account of work performed on each task and its relationship to task objectives and milestones.

• There were no Advisory Committee Meetings during this quarter. However, we did hold internal project team meetings to discuss progress and reporting efforts.

Problems Encountered:
Describe any problems encountered or anticipated that will affect the completion of the agreement within the time and fiscal constraints as set forth in the agreement, together with recommended solutions to such problems, or a statement that no problems were encountered.

• None

Future Plans:
Discuss work planned for the next period and its relationship to the present period. Provide an outline of the work to be accomplished during the next report.

• The TAC will meet in person or by video conference twice per year or on an as needed basis. Notes will be taken at each meeting and provided to members as a brief summary report.
• We plan to convene a TAC meeting after the project team has been trained on how to use the UAV, in preparation for testing and calibration flights. This meeting will also serve as a system design review.
• Internal project team meetings to occur on a regular basis.
Schedule:
Highlight any changes to the schedule as previously reported.

- No changes to the schedule are anticipated.

Effort Expended:
Effort expended by task for all staff categories must be reported.

<table>
<thead>
<tr>
<th>Employee Name/Labor Category</th>
<th>Budgeted Hours</th>
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<tr>
<td>Technician</td>
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Task 2 - Creation of a project website

We will create a project website which will stay in operation throughout the duration of the project and will help to organize, centralize, and disseminate information from the project.

Output/Deliverables: A project web site will be created on the University of Vermont domain (www.uvm.edu) containing a password protected section for internal documents and data products that have access/use restrictions associated with them (e.g. commercial satellite imagery) as well as access to up-to-date documents deemed suitable for the public domain.

Accomplishments:
Provide a clear and complete account of work performed on each task and its relationship to task objectives and milestones.

- Website:
  - This Quarterly Report has been added to the website.

- Software and Equipment Acquisition:
  - The UAV was purchased and delivered.
  - The computer hardware has been delivered.
  - Pre and Post imagery has been acquired for both Tropical Storm Irene and Hurricane Sandy.

Problems Encountered:
Describe any problems encountered or anticipated that will affect the completion of the agreement within the time and fiscal constraints as set forth in the agreement, together with recommended solutions to such problems, or a statement that no problems were encountered.

- Website – No problems were encountered.
- Data acquisition
  - Still waiting for some imagery to be delivered from DigitalGlobe. Our original partner, GeoEye, was acquired by DigitalGlobe necessitating an entirely new process for requesting imagery.
- Software and Equipment Acquisition:
  - Computer hardware – Purchasing the computer hardware took longer than expected due to a system configuration error on the part of the vendor.
  - UAV – shipment of the UAV took longer than expected due to customs issues associated with the shipment of the UAV from Switzerland.
Future Plans:
Discuss work planned for the next period and its relationship to the present period. Provide an outline of the work to be accomplished during the next report.

- Website:
  - The contract requires a blog post about various aspects on the project after the first six months. We will provide a link from the project website to the “Letter from the SAL” blog post once we have conducted our initial UAV flight operations.
  - Update the website by uploading and linking TAC meeting minutes and Quarterly Reports, as well as any other necessary upgrades and updates.
- Software and Equipment Acquisition:
  - None

Schedule:
Highlight any changes to the schedule as previously reported.

- We do not anticipate any schedule changes.

Effort Expended:
Effort expended by task for all staff categories must be reported.

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<tr>
<th>Employee Name/Labor Category</th>
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Task 3 - Damage detection system methods development

*Design, develop, deploy, and validate a decision support system that automates the detection of post-event damage to roads from CRS satellite imagery and provides actionable information to incident commanders.*

**Output/Deliverables:** We will develop, validate, and accurately assess a methodology for automating the identification of large road damage. This methodology will result in the development of a "knowledge base" of expert classification rules that remote sensing technicians can then reuse in other location. This knowledge base will be made available on our website along with documentation and tutorials on using it (see Task 6). We will also create and post an ESRI geoprocessing utility or standalone utility that extracts the geographic coordinates of the center of each damage polygon and then sends that coordinate to a web server (see Task 5).

**Accomplishments:**

Provide a clear and complete account of work performed on each task and its relationship to task objectives and milestones.

- Damage detection system design
  - Batch data loading (import) routines have been developed to load large amounts of raster imagery and vector transportation networks into the damage detection system.
  - The initial automated image registration techniques have been incorporated.
  - Automated damage detection system is now operating under a small sample of differing image condition.

**Problems Encountered:**

Describe any problems encountered or anticipated that will affect the completion of the agreement within the time and fiscal constraints as set forth in the agreement, together with recommended solutions to such problems, or a statement that no problems were encountered.

- No problems were encountered.

**Future Plans:**

Discuss work planned for the next period and its relationship to the present period. Provide an outline of the work to be accomplished during the next report.

- Improve the image registration routines.
• Add flexibility to the import/data loading operation.
• Continue testing under a variety of image conditions.

Schedule:
*Highlight any changes to the schedule as previously reported.*

• We do not anticipate any schedule changes.

Effort Expended:
*Effort expended by task for all staff categories must be reported.*

<table>
<thead>
<tr>
<th>Employee Name/Labor Category</th>
<th>Budgeted Hours</th>
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<th>Cumulative (hours)</th>
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<tr>
<td>Technician</td>
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<td></td>
</tr>
</tbody>
</table>

Note: The labor hours for Sean MacFadden were listed incorrectly in the contract. To correct this error, we moved his hours from Task 4 to Task 3, Task 5 to Task 4, and Task 6 to Task 5. All the tables in this report reflect this correction.
Task 4 - Fill calculation system methods development

*Design, develop, deploy, and validate a decision support system that uses CRS Unmanned Aerial Vehicles (UAV) to estimating the amount and type of fill material needed to fill damaged areas.*

Output/Deliverables: We will develop, validate, accurately assess and document a methodology for automating the calculation of the quantity of fill by type for road damage voids caused by flooding. We will produce a technical document and tutorial that outlines this methodology (see Task 6). We will also produce and make available an ESRI geoprocessing tool capable of performing the fill calculations.

Accomplishments:
*Provide a clear and complete account of work performed on each task and its relationship to task objectives and milestones.*

- Developed fill estimation decision support design detailed specifications
- Organized flight training and testing

Problems Encountered:
*Describe any problems encountered or anticipated that will affect the completion of the agreement within the time and fiscal constraints as set forth in the agreement, together with recommended solutions to such problems, or a statement that no problems were encountered.*

- UAV shipment took longer than expected due to international customs issues thereby delaying training and initial flight operations.

Future Plans:
*Discuss work planned for the next period and its relationship to the present period. Provide an outline of the work to be accomplished during the next report.*

- UAV training.
- Initial UAV flight operations
- Fill calculation prototyping
Schedule:
Highlight any changes to the schedule as previously reported.

- Delays in obtaining the UAV may impact our planned flight operations for the summer, but we are working to get back on track.

Effort Expended:
Effort expended by task for all staff categories must be reported.

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<th>Employee Name/Labor Category</th>
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<tr>
<td>Technician</td>
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</tbody>
</table>
Task 5 - Development of web portal decision support tool

*Develop web-based decision support tools and GIS data layers, and disseminates information on road damage via social media.*

**Output/Deliverables:** Outputs will include development of a front-end website prototype on our own servers which will pull data from Google Fusion Tables, which is a cloud-based platform. We will then work with our VTrans partners to make these data sets and web resources available to them so that they can freely integrate them into their online information systems. We will document the process of developing the portal and will write up manuals for both users and for website administrators.

**Accomplishments:**
*Provide a clear and complete account of work performed on each task and its relationship to task objectives and milestones.*

- No progress slated for this quarter.

**Problems Encountered:**
*Describe any problems encountered or anticipated that will affect the completion of the agreement within the time and fiscal constraints as set forth in the agreement, together with recommended solutions to such problems, or a statement that no problems were encountered.*

**Future Plans:**
*Discuss work planned for the next period and its relationship to the present period. Provide an outline of the work to be accomplished during the next report.*

- No plans on this task are slated for next quarter.

**Schedule:**
*Highlight any changes to the schedule as previously reported.*

**Effort Expended:**
*Effort expended by task for all staff categories must be reported.*

<table>
<thead>
<tr>
<th>Employee Name/Labor Category</th>
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<th>Cummulative (hours)</th>
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</table>
Task 6 - Project outreach and communication

Make the methods and technologies developed in this project to be easily transferable to other state DOTs.

Output/Deliverables: We will complete, make available and disseminate all outreach materials. For the damage-detection methodology, this will include our knowledge base of classification/detection rules, which can then be ported and reused in object-based image-classification software using different imagery, as well as a detailed methodological document and video tutorial that will assist technicians in replicating this system. For the fill calculation task, it will include the ArcGIS geoprocessing tool files and user manual, a methodological document, and a set of video tutorials. For the decision support portal development, we will include a methodological document about setting up the interface and serving the data from Google Fusion Tables, as well as guides for users and administrators. We will hold a focus group meeting with select partners to get feedback on our outputs and determine what additional information or clarification may be needed for subsequent adopters to make use of the project's methods. We will also follow up with VTrans and, if applicable, other New England DOTs, to determine if and how the methods we developed were actually employed and what improvements could potentially be made. Finally, we will write a final report (draft and revised versions), give presentations on the project at professional meetings and prepare manuscripts on the project for publication.

Accomplishments:
Provide a clear and complete account of work performed on each task and its relationship to task objectives and milestones.

- No progress slated for this quarter.

Problems Encountered:
Describe any problems encountered or anticipated that will affect the completion of the agreement within the time and fiscal constraints as set forth in the agreement, together with recommended solutions to such problems, or a statement that no problems were encountered.

Future Plans:
Discuss work planned for the next period and its relationship to the present period. Provide an outline of the work to be accomplished during the next report.

- No plans on this task are slated for next quarter.
Schedule:
*Highlight any changes to the schedule as previously reported.*

Effort Expended:
*Effort expended by task for all staff categories must be reported.*

<table>
<thead>
<tr>
<th>Employee Name/Labor Category</th>
<th>Budgeted Hours</th>
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## Business Status

### Labor-Hours Expended for the Program

Provide a tabulation of the planned, actual and cumulative labor-hours expended for the program.

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</table>

Note: Dr. Austin Troy will be leaving the University of Vermont in August. The Project Manager has been notified, and the official request for change in key personnel will be submitted in the next few weeks. This request will include a breakdown on how Dr. Troy’s labor hours will be redistributed. Once approved, we will include the revised budgeted hours in the remaining quarterly reports.

### Funds Expended for the Program

Provide a chart showing current and cumulative expenditures versus planned expenditures

<table>
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<th>Employee Name/Labor Category</th>
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|                             | Cost Share: $382,630.00  |                         | $12,515.67                |
|                             | Invoiced: $371,750.00    | $6,259.42                | $28,340.74                |
|                             | Total: $754,380.00       | $34,599.15               | $82,042.12                | $0.00                      | $116,641.27          |

Note: Due to an accounting error, Jarlath O’Neil Dunne’s time was reported incorrectly as cost share for the first quarter. This has been revised in the table above, as well as in our accounting system. Non-Salary Expenditures include $24,167.91 for equipment costs (UAVs), and $1,820.00 for consulting costs.
Advisory Committee Meetings

List of Advisory Committee Meetings to Date:

- **3/19/2013 Meeting.** Meeting minutes are attached in Appendix A. Also, the meeting was recorded using GoToMeeting software. A link to the recording can be found on the project website: [http://bit.ly/11ZzJmA](http://bit.ly/11ZzJmA)

Quarterly Report Submission Timeline

If the submission due date is a holiday/weekend please ensure that the submission is made by the subsequent business day. Deliverables covering partial periods of performance up to one month will be rolled over into the subsequent quarterly progress report.

- Quarterly Report for Period covering January 01 to March 31 is due by April 15
- Quarterly Report for Period covering April 01 to June 30 is due by July 15
- Quarterly Report for Period covering July 01 to Sept. 30 is due by October 15
- Quarterly Report for Period covering October 01 to December 31 is due by January 15

Appendix

Appendix A – Purchasing and Flying UAVs in Vermont: Lessons Learned (so far)
Appendix A
Purchasing and Flying UAVs in Vermont: Lessons Learned (so far)
Flying UAVs in Vermont: Lessons Learned

The University of Vermont (UVM) is currently undergoing a research project funded by USDOT entitled “Rapid Exploitation of Commercial Remotely Sensed Imagery for Disaster Response & Recovery”. This is the first university research project in the State of Vermont which will use Unmanned Aerial Vehicles (UAVs). To assist in future UAV projects, we have compiled a list of lessons learned about purchasing and flying UAVs in Vermont. This list will be updated as the project progresses.

- **Certificate of Authorization (COA).** Some UAV vendors (e.g. Gatewing) will only sell to organizations that can obtain a COA. The COAs can only be issued to public agencies. Some public colleges and universities within the United States are considered public agencies, but for various legal reasons UVM is not considered a public agency. Opinions on whether or not COAs are required for university research differed among the other universities we spoke with who operate UAVs. Some have obtained COAs, some believe that no COA is required as they are operating under 400ft, and others work with their state transportation agency to secure cleared airspace. We decided to purchase a UAV that did not require a COA.

- **Purchasing.**
  - Research-grade UAVs can take weeks to months to be delivered from the time of purchase.
  - UAVs purchased from international vendors may be held up at customs due to certain components. For our Sensefly EBEE to be released by customs we had to complete both the FCC-740 and the 5106 form.

- **Authorization for Flights.** All UAV flights will need to be scheduled and approved by Guy Rouelle at the Vermont Agency of Transportation.
  - **Step One:** Guy Rouelle at the Vermont Agency of Transportation should be contacted at the onset of the project. He should be provided with a project summary and scope of work. Flight will require a Mission Profile and during this initial conversation Mr. Rouelle will tell you exactly what information to include in the Mission Profile and how far in advance to submit it. Also, depending on where you want to fly and at what altitude, you may need a Certificate of Authorization (COA) for the flight. If your organization is not an Agency of the State, we recommend that you choose flight paths that are outside of restricted airspace and below 400ft AGL to avoid the COA requirement. Confirm with Mr. Rouelle as to whether or not your project will require a COA.
  - **Step Two:** Send a Mission Profile to Guy Rouelle at least 1-2 weeks ahead of the scheduled flight. The more information you can provide ahead of time, the better. The Mission Statement should include:
    - UAV departure point,
    - route of flight,
    - altitude,
    - duration of flight,
    - preprogrammed profile or remotely controlled
  - **Step Three:** Guy Rouelle will contact FAA and Portland FSDO, if necessary. Also, Mr. Rouelle will obtain a Special Airworthiness Certificate (SAC), if necessary.

- **Restricted Airspace.** The general rule of thumb is that UAVs should be flown 5 or more miles away from designated airports and Camp Johnson. However, different airports have different requirements, and some additional restricted airspace exists within Vermont. Work with Guy Rouelle when selecting a flight location.

- **Flight Altitude.** The UAV should be operated below 400ft AGL to avoid the need for FAA clearance.