

1 **Estimating the Impact of Electric Vehicle Charging on Electricity Costs Given an**
2 **Electricity Sector Carbon Cap**

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47 **ABSTRACT**

48 This paper presents results from a model that estimates the short-run effect of plug-in hybrid
49 electric vehicle (PHEV) charging on electricity costs, given a cap on CO₂ emissions that covers
50 only the electricity sector. In the short-run, cap-and-trade systems that cover the electricity sector
51 increase the marginal cost of electricity production. The magnitude of the increase in cost
52 depends on a number of factors including the stringency of the cap in relation to the demand for
53 electricity. The use of PHEVs, which also has the potential to decrease net GHG emissions,
54 would increase demand for electricity and thus increase the upward pressure on marginal costs.
55 The model examines this effect for the New England electricity market, which as of January
56 2009 operates under the Regional Greenhouse Gas Initiative, a cap-and-trade system for CO₂.
57 The model uses linear optimization to dispatch power plants to minimize fuel costs given
58 inelastic electric demand and constraints on NO_x and CO₂ emissions. The model is used to
59 estimate costs for three fleet penetration levels (1%, 5%, and 10%) and three charging scenarios
60 (evening charging, nighttime charging and twice-a-day charging). The results indicate that
61 PHEV charging demand increases the marginal cost of CO₂ emissions, as well as the average and
62 marginal fuel costs for electricity generation. At all penetration levels the cost increases were
63 minimized in the nighttime charging scenarios.

64

65 INTRODUCTION

66 Anthropogenic greenhouse gas (GHG) emissions are effecting global climate systems and
67 are likely to adversely impact human and environmental welfare if emissions rates are not
68 reduced (1). In order to reduce the negative impacts of climate change, the Obama
69 administration recently endorsed the target of an 80% reduction in U.S. GHG emissions by the
70 year 2050 (2). Since the electric power and transportation sectors are the two largest sources of
71 GHG emissions in the United States, accounting for 34% and 28% of total US emissions
72 respectively (3), significant emissions reductions will need to be made in both of these sectors in
73 order to achieve the overall emissions reductions that the administration has targeted. A cap-
74 and-trade system is one method of reducing GHG emissions in targeted sectors. Every cap-and-
75 trade bill proposed in the 110th Congress included coverage of the electric power sector (4). On
76 the transportation side, current research suggests that plug-in hybrid electric vehicles (PHEVs)
77 have the potential to reduce life cycle GHG emissions (5-9), and the Obama administration has
78 identified PHEVs as a desirable technology for combating climate change and reducing
79 dependence on foreign oil (10). If widely deployed, PHEVs are likely to create significant new
80 demand for electricity and thus their deployment will have important implications for electricity
81 sector cap-and-trade systems.

82 Cap-and-trade systems can be an effective, economically efficient method of reducing
83 pollutants. Cap-and-trade has been used successfully in the U.S. to reduce SO₂ since 1990 and is
84 currently being used in the European Union to reduce GHG emissions (11). These systems are
85 well suited to situations in which aggregate emissions reductions are more important than
86 geographically specific reductions (12). In addition, transaction costs may be lower when dealing
87 with smaller numbers of large emitters (4). For these reasons, cap-and-trade systems are
88 particularly suited to reducing GHG emissions from the electric power sector. By creating a cost
89 associated with GHG emissions, cap-and-trade systems decrease the economic competitiveness
90 of high GHG intensity fuels, such as coal, relative to lower GHG intensity fuels. Since the cost
91 of the allowances creates an additional marginal cost for power generators, cap-and-trade
92 systems increase electricity prices in the short run. The magnitude of this increase depends on
93 the price of carbon allowances, which in turn depends on the stringency of the cap relative to the
94 demand for electricity as well as on the available generating technologies.

95 One approach to reducing transportation sector GHG emissions, the transition to vehicle
96 electrification, could have a significant impact on electricity demand and should be considered in
97 conjunction with cap-and-trade systems when assessing the impact of these systems on
98 electricity prices. The price impact may be particularly important when the cap-and-trade system
99 is not economy wide but rather applies only to the electric power sector, as changes in relative
100 energy prices could lead to shifts in the type of energy used in other sectors. Due to cost,
101 infrastructure, and technology constraints, many researchers do not believe that straight electric
102 vehicles are practical mass market vehicles in the near term. Instead, plug-in hybrid electric
103 vehicles (PHEVs), which combine an externally chargeable battery and electric power train with
104 an internal combustion engine for longer range travel, are a more likely intermediary technology
105 on the path to vehicle electrification (13, 14). Currently, several major automobile
106 manufacturers have announced plans to bring PHEVs to the U.S. market (15). Since PHEVs
107 draw a portion of their energy from the electric grid, these vehicles reduce direct emissions from
108 the transportation sector while increasing emissions from the electric power sector. Several
109 recent studies have concluded that this shift is likely to produce a net emissions reduction across
110 both sectors (5-7). These studies found that the magnitude of the GHG reduction depends

111 significantly on the source of electric power generation and that reductions are most significant
 112 when electricity comes from sources with low greenhouse gas intensities. Consequently, vehicle
 113 electrification is most effective at reducing overall GHG emissions when combined with
 114 measures that reduce GHG emissions from electricity generation.

115 While several researchers have examined the impact of cap-and-trade systems on
 116 electricity prices, e.g. (16) for RGGI and (17-20) for the European Union Emissions Trading
 117 Scheme, and others have examined the impact of PHEV load on electricity prices (9), the authors
 118 are unaware of any published results that estimate the effect of PHEV demand on electricity
 119 costs, in the presences of an electricity sector only cap on GHG emissions. This paper presents a
 120 model of the impact of PHEV charging on marginal and average fuel costs in the electricity
 121 sector given an electricity sector only cap-and-trade program for GHG emissions. Specifically,
 122 the model examines this effect in the short-run for the New England electricity market, which as
 123 of January 2009 operates under the Regional Greenhouse Gas Initiative (RGGI), a cap-and-trade
 124 system for CO₂. The RGGI cap-and-trade program covers CO₂ emissions from electricity
 125 generation in ten northeastern states. The initial cap set by RGGI was intended to replicate
 126 current emissions levels to minimize the immediate impact on electricity prices. Under RGGI
 127 the cap will be held constant for the years 2009-2014 and then decrease by 2.5% per year
 128 between 2015 and 2018. The model presented here simulates the electricity market at current
 129 cap levels and therefore represents price impacts only over the next five year period.

130 Thus, the goal of this work is to estimate the impact of PHEV charging on fuel costs and
 131 CO₂ allowance prices given an electric sector cap-and-trade system. The methods section of the
 132 paper describes the model, the data sources and assumptions used to construct it, and the
 133 scenarios that were modeled. The model results are presented subsequently, followed by a brief
 134 discussion and conclusion.

135

136 METHODS

137 To explore the impact of PHEV electricity demand on marginal fuel costs under the
 138 RGGI carbon constraints, we created a short-run, fixed capacity, dispatch model for New
 139 England power plants which dispatches power plants to minimize total fuel costs given inelastic
 140 electric demand. Least cost production allocation is analogous to a perfectly competitive market
 141 with perfectly inelastic demand and is frequently used for modeling the effects of regulation on
 142 the electric power sector (21). The resulting supply curve, prior to NO_x or CO₂ constraints, is
 143 shown in Figure 1 in the Results section. Dispatch decisions within the model are generated on
 144 an hourly basis and the optimal generation from each plant as well as the systemic marginal fuel
 145 cost is calculated for each hour of the year. The model was run for a baseline scenario that did
 146 not include a carbon cap or demand from PHEVs, a scenario with the RGGI cap but no demand
 147 from PHEVs, and nine different scenarios involving the RGGI cap and different levels of PHEV
 148 fleet penetration and charging patterns described below.

149 The model includes the 90 thermal plants in New England with generating capacities of
 150 at least 25 MW, the minimum capacity covered under RGGI. Thirteen plants operating on waste
 151 fuels (black liquor, digester gas and municipal solid waste), totaling 2,051MW of capacity, were
 152 excluded from the model as fuel availability was assumed to be limited by nonmarket factors.
 153 The 90 remaining plants had a cumulative nameplate capacity of 31,257 MW. The set of all
 154 excluded thermal plants, non-thermal plants, and plants smaller than 25 MW had a nameplate
 155 capacity of only 3,479 MW. Transmission constraints, strategic bidding, O&M costs, and
 156 ramping time and were not represented in the model.

157 All power plant data, including heat and emissions rates and generating capacity, are
 158 from EPA eGRID for the year 2005, the most current data available from the EPA (22). Hourly
 159 demand and fuel cost data are also for 2005 and are from ISO-NE (23) and the EIA (24)
 160 respectively. The EIA projects continued growth in electricity demand of approximately 1% per
 161 year. However, Ruth et al. (16) argued that demand would decrease under RGGI, due largely to
 162 state level investments in energy efficiency programs. Given these conflicting projections, the
 163 model used unadjusted hourly demand from 2005.

164 The model used linear optimization to minimize the fuel costs (used as a proxy for
 165 variable costs) of electricity generation in the ISO-NE region (Eq 1) subject to the constraints
 166 that supply equal demand for every hour of the year (Eq 2) and that during ozone season, May 1
 167 to September 30, NO_x emissions from plants in Clean Air Interstate Rule (CAIR) states must not
 168 exceed the NO_x cap for those states (Eq 3). For all model runs other than the uncapped baseline
 169 run, the optimization was also constrained by the requirement that CO₂ emission not exceed the
 170 New England allocation of the RGGI CO₂ cap (Eq 4).

$$172 \quad \text{minimize} \quad \sum_{h=1}^{8760} \sum_{i=1}^{ng} C_{f_{ih}} r_{ih} G_{ih} \quad (1)$$

$$174 \quad \text{subject to} \quad \sum_{i=1}^{ng} G_i = D_h, \forall h \quad (2)$$

$$176 \quad \sum_{h=2880}^{6552} \sum_{i=1}^{ng} \rho_{NOxi} G_{ih} \leq NOx \ Cap \quad (3)$$

$$179 \quad \sum_{h=1}^{8760} \sum_{i=1}^{ng} \rho_{CO2i} G_{ih} \leq CO2 \ Cap \quad (4)$$

181 In Eqs. (1)-(4), C_{fih} is the cost of fuel of plant i at hour h in \$/MMBTU, r_{ih} is the heat rate
 182 of plant i at hour h in MMBTU/MWh, and G_{ih} is the energy output of plant i at hour h in MWh.
 183 D_h is the energy demand in MWh at hour h . Time specific demand for PHEV charging was
 184 added to baseline demand according to several scenarios described below. The NO_x emissions
 185 rate for plant i in kg/MWh is given by ρ_{NOxi} . NO_x emissions for plants outside the CAIR region
 186 were excluded from the calculation of equation three. The CO₂ emissions rate for plant i in
 187 kg/MWh is given by ρ_{COxi} .

188 Additional Demand Due to PHEV Charging

189 The additional electricity demand created by PHEV charging is a function of the number
 190 of PHEVs in operation, the rate and time at which they charge, and the energy required to
 191 completely charge each vehicle's battery. We modeled three levels of PHEV fleet penetration,
 192 1%, 5% and 10% of the total New England light duty vehicle fleet. Given a LDV fleet of
 193 approximately 11 million vehicles (25), these scenarios correspond to 110,000, 550,000 and
 194 1,100,000 PHEVs operating in New England. The Obama administration has set a target of 1
 195 million PHEVs sales by 2015 (10), while the market research firm Pike Research has projected
 196 that total U.S. PHEVs sales are only likely to reach 610,000 by 2015 (26). The middle and high
 197 penetration scenarios, therefore, are less likely to occur in the near future in the absence of
 198 additional policy measures to promote PHEV sales or significant changes in the prices of
 199 batteries, electricity or gasoline.

200 The authors calculated values for PHEV charging rates, battery capacity and electric
 201 drive efficiency from reports on the performance of the Chevy Volt, one of the first PHEVs
 202 expected to come to market in the U.S. GM reports that the Volt will be capable of driving 64.4

203 km on 8.8 kWh of electric energy and will fully charge from a standard 120v outlet in
 204 approximately 8 hours (27). This corresponds to a charge rate of 1.1 kW and an electric drive
 205 efficiency of 7.3 km/kWh. For other estimates of PHEV performance see (5, 28). Based on this
 206 electric drive efficiency and an average annual vehicle kilometers traveled of 20,100 (29), the
 207 authors calculated that each vehicle would require, on average, 7.6 kWh of electric energy to
 208 completely recharge each day. Given a charger efficiency of 82% and battery charging
 209 efficiency of 85% (30), each vehicle would add 10.9 kWh of demand each day. This represents a
 210 highly generalized estimate of the energy demand. Actual energy demand will exhibit
 211 considerable variation based on individual driving patterns, variability in PHEV efficiency and
 212 other factors including demand for heat and air conditioning. Variability in individual driving
 213 patterns and vehicle efficiency are likely to average out somewhat, but heating and air
 214 conditioning loads are likely to have distinct seasonal impacts. Since there are very few data
 215 available for the additional electric demand in commercial PHEVs that will result from heating
 216 and cooling loads, and because this additional load is generally small in traditional vehicles,
 217 these seasonal changes in demand have not been included in this model.

218 With these assumptions, the low fleet penetration scenario of 110,000 PHEVs
 219 corresponded to 437,000 MWh of additional demand annually, an increase of 0.33% of the
 220 baseline 2005 demand. The medium fleet penetration scenario, 550,000 PHEVs, increased
 221 annual demand by 2,188,000 MWh or 1.66% of baseline demand. The high fleet penetration
 222 scenario, 1,100,000 PHEVs, increased annual demand by 4,376,000 MWh, a 3.26% increase in
 223 demand.

224 Once the energy required to recharge the battery was calculated, each vehicle was
 225 assigned a charging start time for each of three scenarios: evening charging, delayed nighttime
 226 charging and twice-a-day charging. Table 1 summarizes the fleet penetration and charging
 227 scenarios modeled for this paper.

228
 229 **TABLE 1 PHEV Penetration Scenarios Modeled**

Scenarios	PHEV Fleet Penetration	Added Demand	Charging Scenario
Baseline – No Cap	(B ₀)	0%	N/A
Baseline – RGGI	(B _R)	0%	N/A
	(L ₁)	1%	0.33%
Low	(L ₂)	1%	0.33%
	(L ₃)	1%	0.33%
	(M ₁)	5%	1.66%
Medium	(M ₂)	5%	1.66%
	(M ₃)	5%	1.66%
	(H ₁)	10%	3.26%
High	(H ₂)	10%	3.26%
	(H ₃)	10%	3.26%

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 231 In the evening-only scenario vehicles charge once per day starting at 6, 7 and 8 PM. In
 232 the delayed nighttime charging scenario vehicles charge starting at 10 pm, 11 pm and 12 am. In
 233 the twice-a-day scenario, vehicles charge both in the morning and evening starting at 8, 9 and 10
 234 AM and 6, 7 and 8 PM. In this last scenario, each vehicle consumes 5.45 kWh, half of its total
 235 daily demand, in both the evening and morning hours. In all three scenarios, the vehicles were

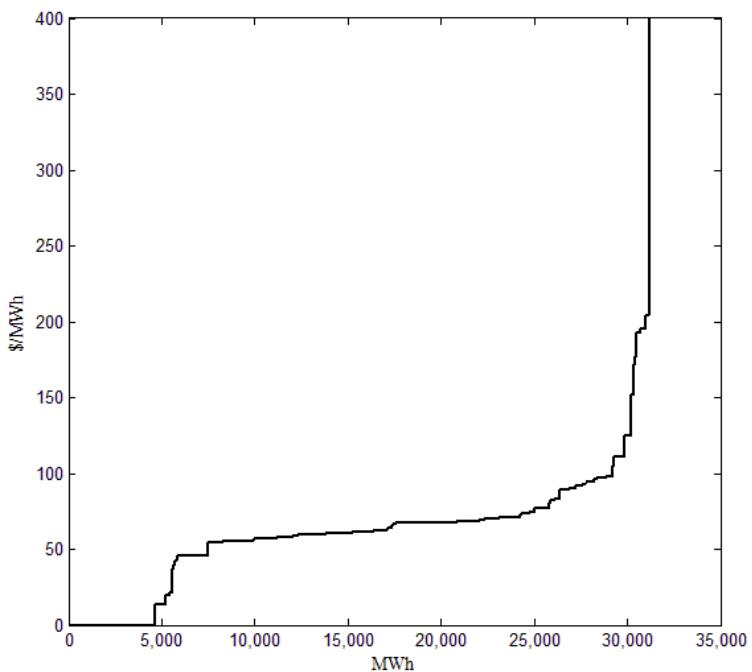
evenly distributed among the three start times and charged continuously until completely recharged. Similar charging scenarios have been modeled in a variety of other PHEV impact studies (9, 30, 31). A number of PHEV impact studies also modeled “optimal” charging scenarios, in which PHEV charging is coordinated with electric utilities to minimize the impact of vehicle charging. While communication between the utilities and PHEVs may make optimal charging possible, the authors assumed that this practice would not be widespread in the short-run and did not model this charging scenario. Modeling alternative charging patterns remains for future work. Information on alternative charging patterns can be found in (32-34).

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RESULTS

The model results showed that instituting a carbon cap caused an increase in marginal and average fuel costs and that additional demand from PHEVs exacerbated these increases as well as increasing the cost of CO₂ emissions relative to the baseline capped case. These results were true at all penetrations levels and in all charging scenarios and, as expected, were largest in the high fleet penetration case and lowest in the low fleet penetration case. In addition, as expected, the nighttime charging scenarios consistently had the lowest impact on costs of any of the charging scenarios. The baseline supply curve is shown in Figure 1, below.

253



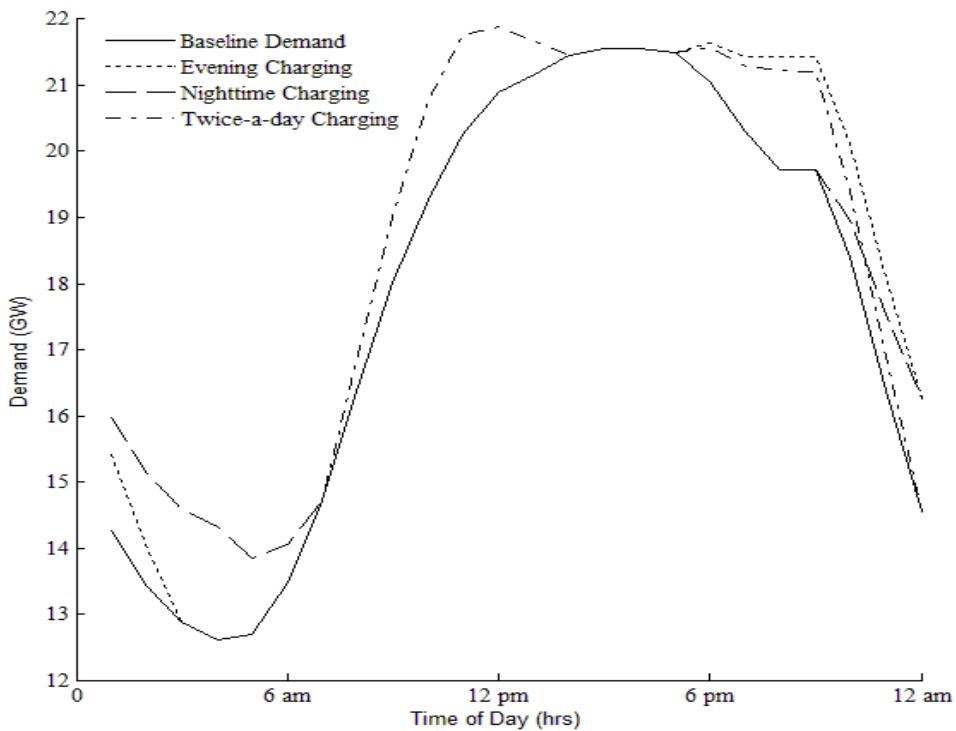
254

FIGURE 1 Baseline Supply Curve .

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The impact of each of the three charging scenarios on daily electricity demand is shown below in Figure 2. The high fleet penetration case is shown since this case illustrates where PHEV load is added to the baseline demand with the greatest visual clarity. Charging scenarios 1 and 3, evening charging and twice-a-day charging, increased peak demand on both summer and winter days. Charging scenario 2, delayed nighttime charging, did not impact peak demand in either season.

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FIGURE 2 Electricity demand curves. The solid line shows baseline electricity demand from August 22, 2005 in GWs. The dashed lines show the new electricity demand with 10% PHEV fleet penetration under a variety of charging scenarios.

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Figures 3 and 4 show the estimated impact of PHEV electricity demand on average fuel costs and marginal fuel costs, respectively. These results reflect the additional costs associated with added demand and the costs associated with the fuel switching necessary to remain under the cap. In all cases, the price increase was greatest in the twice-a-day charging scenario and lowest in the delayed charging scenario.

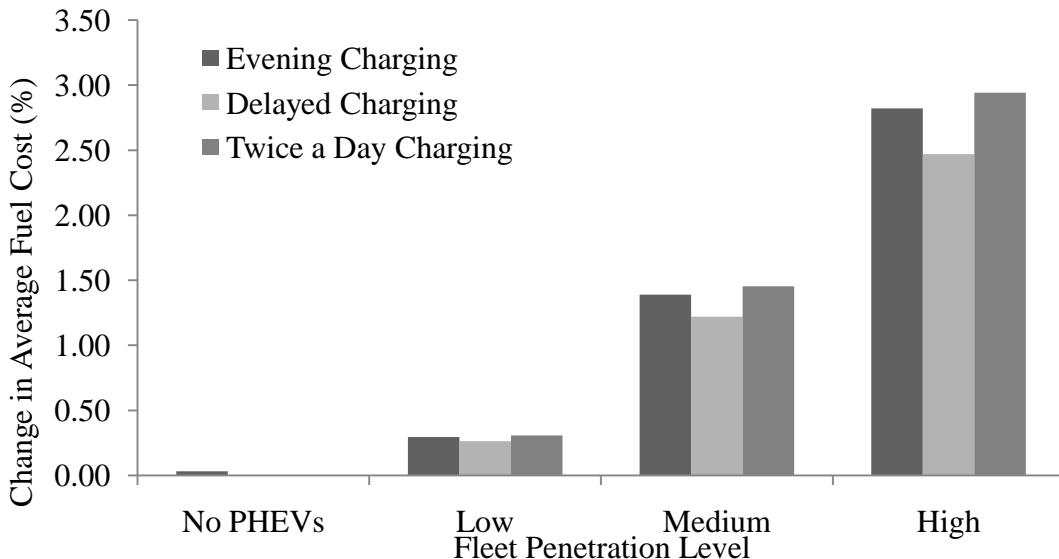


FIGURE 3 Estimated change in average fuel costs under various PHEV charging scenarios.

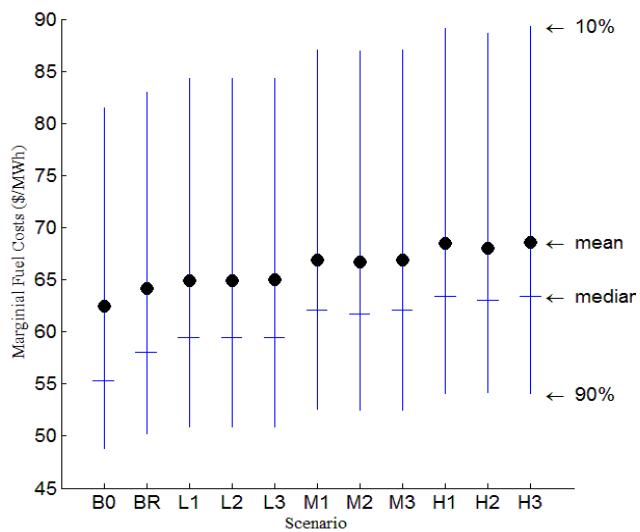
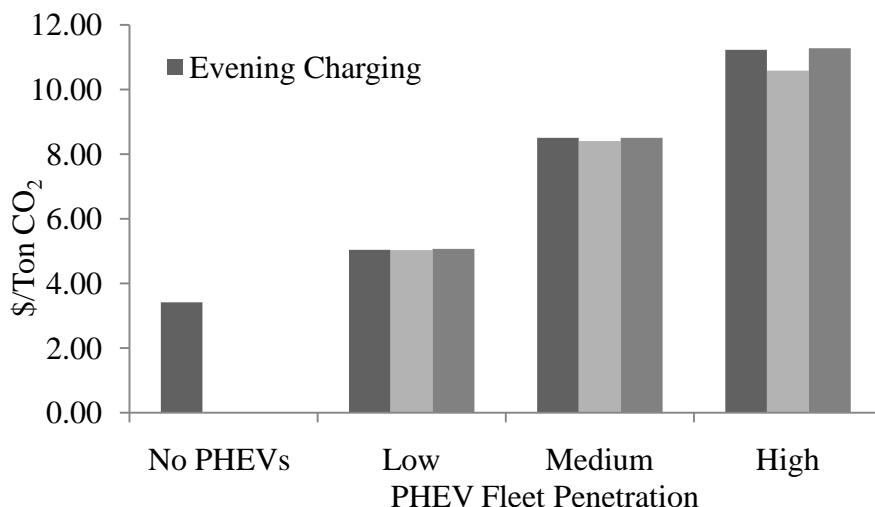


FIGURE 4 Distribution of marginal fuel costs for each of the modeled PHEV charging scenarios.

Due to the exclusion of O&M costs and other dispatch and transmission considerations from the model, the marginal costs calculated in the model are lower than the wholesale electricity prices in the ISO-NE market. The average marginal cost in the uncapped baseline scenario was \$62.47/MWh while the average marginal cost for ISO-NE in 2005 was \$76.64/MWh.

Figure 5 shows the cost per ton of CO₂ emissions in each of the scenarios where CO₂ emissions were assumed to be equal to the shadow price for CO₂, calculated as the value of the Lagrange multiplier that satisfied the CO₂ constraint given in equation 4. The baseline CO₂ price projected by the model, \$3.40 per ton, is closely in line with the market price for RGGI allowances. Through the first four auction rounds, 2009 allowances have ranged in price from

292 \$3.07 to \$3.51 per ton (35). Charging scenario 2, delayed nighttime charging, caused the
 293 smallest increase in costs. In both the high and low penetration scenarios, twice-a-day charging
 294 had the largest impact on costs. In the medium penetration case, evening and twice-a-day
 295 charging had an equal effect on costs.
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297
 298 **FIGURE 5 Carbon price in \$/Ton CO₂ for all PHEV charging scenarios.**
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300 Total regional CO₂ costs in the baseline RGGI scenario are \$172 million. Assuming
 301 nighttime charging, which minimizes CO₂ costs, this cost rises to \$255 million with 1% PHEV
 302 penetration scenario, \$425 million with 5% PHEV penetration scenario and \$535 million with
 303 10% PHEV penetration. The deployment of 550,000 PHEVs, 5 % penetration, therefore,
 304 increases CO₂ costs by \$253 million over the baseline, or approximately 0.19 cents per KWh.
 305

306 DISCUSSION

307 The model results demonstrate a clear positive relationship between PHEV driven
 308 electricity demand and increased fuel and CO₂ costs when electricity sector carbon emissions are
 309 capped. This impact is greatest when charging takes places during times of high demand, the
 310 morning and evening, likely reflecting that a greater proportion of total generating capacity must
 311 be dispatched to meet demand which reduces the overall plant dispatch flexibility relative to
 312 periods of lower demand. As modeled here, nighttime charging had the lowest impact on
 313 generating costs. Several other studies have found that nighttime and off-peak charging would
 314 have substantial benefits to both grid operators and consumers (8, 32). The results presented here
 315 support these earlier findings.

316 The model described in this paper estimates the short term impact of PHEV charging on
 317 electricity generating costs. Because the focus is on short-run effects, several factors could alter
 318 the outcomes from those described here. Changes in the generating mix through new plant
 319 construction and/or plant retirement would change the basic underlying supply curve and thus
 320 change the optimal dispatch order and, consequently, electricity prices. Given the relatively long
 321 period of time required to for power plant permitting and construction, significant changes in the
 322 generating mix are unlikely to occur in the 2009 – 2014 cap period modeled in this paper. In
 323 addition, significant changes in relative fuel prices could also alter the least cost dispatch order
 324 and change the marginal cost of generation. Though these changes could change the specific

325 impact of PHEV demand on generating costs, the relationship between increased demand and
 326 increased fuel and emissions cost is unlikely to change in the near term. In future work, the
 327 authors expect to model the effect of alternative generation mixes on the trends observed in this
 328 paper.

329

330 CONCLUSION

331 Several studies have demonstrated the potential for PHEVs to reduce overall emissions
 332 across the electricity and transportation sectors. The results presented here show that PHEV
 333 demand would increase CO₂ emissions allowance prices when the electricity sector has a GHG
 334 cap but the transportation sector does not. In this case, switching energy consumption from the
 335 liquid fuels sector to the electricity sector, as occurs with PHEV deployment, simultaneously
 336 reduces overall CO₂ emissions and drives CO₂ allowance prices up in the electricity sector. In the
 337 model described here, a 5% deployment of PHEVs would increase the price of CO₂ allowances
 338 from \$3.4/ton to \$8.4/ton, increasing electricity costs for all electricity customers, not merely
 339 PHEV owners.

340 These results indicate that an electric sector only cap, such as RGGI, increases the total
 341 social cost of potentially environmental beneficial fuel switching from gasoline toward
 342 electricity. This increased cost is born by both PHEV owners and other electricity users. The
 343 aggregate impact on electricity costs is substantial. In the 5% fleet penetration scenario, the
 344 introduction of PHEVs increases CO₂ costs \$253 million and average fuel costs by
 345 approximately 3%. Additionally, though the effect is relatively small with the cap level modeled
 346 here, these effects also increase the operating cost for PHEVs. Assuming the 0.19 cents per
 347 KWh rise in electricity prices due to increased CO₂ prices calculated for the 5% penetration
 348 scenario and 10.9 kWh of electricity consumed each day, this adds less than \$8 a year in
 349 operating costs. However, these results would be more pronounced with a more stringent cap or
 350 higher vehicle penetration levels.

351 Further research and model runs could assess the sensitivity of these results to changes in
 352 car charging parameters, relative fuel prices, differing generating mixes, and varying cap levels.
 353 Additionally, since O&M cost vary considerably by plant type, including O&M costs in future
 354 work would also refine the accuracy of the model outputs.

355

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 358 University of Vermont University Transportation Center.

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